**Subtalar Arthroereisis**

**Policy Number:** 7.01.104  
**Last Review:** 5/2020  
**Origination:** 5/2008  
**Next Review:** 5/2021

Blue KC has developed medical policies that serve as one of the sets of guidelines for coverage decisions. Benefit plans vary in coverage and some plans may not provide coverage for certain services discussed in the medical policies. Coverage decisions are subject to all terms and conditions of the applicable benefit plan, including specific exclusions and limitations, and to applicable state and/or federal law. Medical policy does not constitute plan authorization, nor is it an explanation of benefits.

When reviewing for a Medicare beneficiary, guidance from National Coverage Determinations (NCD) and Local Coverage Determinations (LCD) supersede the Medical Policies of Blue KC. Blue KC Medical Policies are used in the absence of guidance from an NCD or LCD.

**Policy**

Blue Cross and Blue Shield of Kansas City (Blue KC) will not provide coverage for subtalar arthroereisis. This is considered investigational.

**When Policy Topic is covered**

Not Applicable

**When Policy Topic is not covered**

Subtalar arthroereisis is considered **investigational.**

**Description of Procedure or Service**

<table>
<thead>
<tr>
<th>Populations</th>
<th>Interventions of interest are:</th>
<th>Comparators of interest are:</th>
<th>Outcomes Relevant outcomes include:</th>
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<tr>
<td><strong>Individuals:</strong></td>
<td>Subtalar arthroereisis</td>
<td>Alternative surgical procedures</td>
<td>Symptoms, Functional outcomes, Quality of life</td>
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<tr>
<td>With flatfoot</td>
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<td><strong>Individuals:</strong></td>
<td>Subtalar arthroereisis</td>
<td></td>
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<tr>
<td>With talotarsal joint dislocation</td>
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Arthroereisis is a surgical procedure that purposely limits movement across a joint. Subtalar arthroereisis (STA) or extraosseous talotarsal stabilization is designed to correct excessive talar displacement and calcaneal eversion by reducing pronation across the subtalar joint. Extraosseous talotarsal stabilization is also being evaluated as a treatment of talotarsal joint dislocation. It is performed by placing an implant in the sinus tarsi, which is a canal located between the talus and the calcaneus.

For individuals who have flatfoot or talotarsal joint dislocation who receive STA, the evidence includes mainly single-arm case series and a small nonrandomized controlled trial comparing STA with lateral column calcaneal lengthening. Relevant outcomes are symptoms, functional outcomes, and quality of life. The small nonrandomized comparative trial (N=24 feet) is considered preliminary, and interpretation of the case series evidence is limited by the use of adjunctive procedures in addition to STA, creating difficulties in determining the extent to which each modality contributed to the outcomes. Another limitation of the published data is the lack of long-term outcomes, which is of particular importance because the procedure is often performed in growing children. Also, some studies have reported high rates of complications and implant removal. The evidence is insufficient to determine the effects of the technology on health outcomes.

Background
Subtalar arthroereisis has been performed for more than 50 years, with a variety of implant designs and compositions. The Maxwell-Brancheau Arthroereisis (MBA) implant is the most frequently reported, although other devices such as the HyProCure, subtalar arthroereisis peg, and Kalix are also described in the medical literature. The MBA implant is described as reversible and easy to insert, with the additional advantage that it does not require bone cement. In children, insertion of the MBA implant may be offered as a stand-alone procedure, although children and adults often require adjunctive surgical procedures on bone and soft tissue to correct additional deformities.

Regulatory Status
A number of implants have been cleared for marketing by the U.S. Food and Drug Administration (FDA) through the 510(k) process, and are summarized in Table 1. In general, these devices are indicated for insertion into the sinus tarsi of the foot, allowing normal subtalar joint motion while blocking excessive pronation.

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FDA: Food and Drug Administration.

* FDA 510(k) database search product code HWC (03/08/18).

**Rationale**

The evidence review was created in December 2005 and has been updated regularly with searches of the MEDLINE database. The most recent literature update was performed through February 5, 2019.

Evidence reviews assess the clinical evidence to determine whether the use of technology improves the net health outcome. Broadly defined, health outcomes are the length of life, quality of life, and ability to function including benefits and harms. Every clinical condition has specific outcomes that are important to patients and managing the course of that condition. Validated outcome measures are necessary to ascertain whether a condition improves or worsens; and whether the magnitude of that change is clinically significant. The net health outcome is a balance of benefits and harms.

To assess whether the evidence is sufficient to draw conclusions about the net health outcome of technology, two domains are examined: the relevance, and quality and credibility. To be relevant, studies must represent one or more intended clinical use of the technology in the intended population and compare an effective and appropriate alternative at a comparable intensity. For some conditions, the alternative will be supportive care or surveillance. The quality and credibility of the evidence depend on study design and conduct, minimizing bias and confounding that can generate incorrect findings. The randomized controlled trial is preferred to assess efficacy; however, in some circumstances, nonrandomized studies may be adequate. Randomized controlled trials are rarely large enough or long enough to capture less common adverse events and long-term effects. Other types of studies can be used for these purposes and to assess generalizability to broader clinical populations and settings of clinical practice.

**Clinical Context and Therapy Purpose**

The purpose of subtalar arthroereisis (STA) in patients who have flatfoot or who have talotarsal joint dislocation is to provide a treatment option that is an alternative to or an improvement on existing therapies.

The question addressed in this evidence review is: does STA improve the net health outcome in patients with flatfoot or talotarsal joint dislocation?
The following PICOTS were used to select literature to inform this review.

**Patients**
The relevant population(s) of interest are individuals with flatfoot and individuals with talotarsal joint dislocation.

Flexible flatfoot is a common disorder, anatomically described as excessive pronation during weight-bearing due to anterior and medial displacement of the talus. It may be congenital, or it may be acquired in adulthood due to posterior tibial tendon dysfunction, which in turn may be caused by trauma, overuse, inflammatory disorders, and other factors. Symptoms include dull, aching and throbbing, cramping pain, which in children may be described as growing pains. Additional symptoms include refusal to participate in athletics or walking long distances.

Talotarsal joint dislocation means that the joint surfaces of the talus are abnormally aligned on the heel and/or navicular bones.

**Interventions**
The therapy being considered is STA.

Arthroereisis is a surgical procedure that limits movement across a joint. STA (also called extraosseoustalotarsal stabilization) is designed to correct excessive talar displacement and calcaneal eversion by reducing pronation across the subtalar joint. The stabilization procedure is performed by placing an implant in the sinus tarsi, which is a canal located between the talus and the calcaneus.

**Comparators**
Surgical approaches for painful flatfoot deformities include tendon transfers, osteotomy, and arthrodesis. Conservative treatments include orthotics or shoe modifications.

**Flatfoot**
Literature searches on STA have identified few published studies, primarily consisting of single-institution case series and individual case reports, reporting on success rates following this procedure. There is a small controlled trial that has compared STA with alternative treatments.

Chong et al (2015) reported on a small prospective nonrandomized trial that compared STA with lateral column calcaneal lengthening for the treatment of 24 painful flatfeet in children. Seven children (13 feet) enrolled at a children’s medical center were treated with arthroereisis and 8 children (11 feet) enrolled at another children’s hospital were treated with lateral column lengthening. Children who underwent STA received a subdermal implant and were placed in below-knee walking casts for three weeks. Children treated with lateral column lengthening had an opening wedge osteotomy with the insertion of a wedge of cadaveric bone and were placed in non-weight-bearing casts for one month and “walker boots” for
another month. Outcomes at a mean of 12.7 months after surgery included radiographs, foot pressure, kinematic analysis and the Oxford Ankle-Foot Questionnaire for Children. The two groups showed similar improvements in the lateral talo-first metatarsal angle and talonavicular coverage and kinematics. Both groups showed statistically significant lateralization of the hindfoot and midfoot center of pressure (p<0.01). There were no between-group differences for any clinical or functional outcomes. On within-group comparison, only the STA group had a statistically significant reduction in time on the hindfoot (p=0.01). Both groups had improvements in the parental and child scores on the Oxford questionnaire but only the STA group had a statistically significant improvement in this small sample. There were two complications in each group, with the removal of the hardware in one patient and removal of the implant in two patients. The improvement in pain and foot position was retained following implant removal.

Metcalfe et al (2011) published a systematic review of the literature on STA for pediatric flexible flatfoot. Seventy-six case series (none controlled) or case reports were identified. Ten of the studies (756 feet) provided a clinician-based assessment of the surgical result graded from “excellent to poor” with follow-up between 36 and 240 months. Six studies (212 feet) included estimates of overall patient satisfaction using nonvalidated outcome measures, while 1 study (16 feet) found significant improvement using a validated foot-specific patient outcome measure. Data from 15 studies that reported radiographic values were combined for analysis. Although eight of nine radiographic parameters showed statistically significant improvements following arthroereisis procedures, the relation between radiographic and clinical outcomes is uncertain. The procedure was associated with a number of complications including sinus tarsi pain, device extrusion, and undercorrection. Complication rates ranged from 4.8% to 18.6%, with unplanned removal rates between 7.1% and 19.3% across all device types. The influence of adjunctive procedures on outcomes was not addressed in this review.

Graham et al (2012) published a case series that was not confounded by adjunctive procedures and had a relatively long follow-up. This study reported mean 51-month follow-up of talotarsal stabilization in 117 feet using the HyProCure device. Patients who received adjunctive procedures affecting the talotarsal joint were excluded from analysis. Adults who met the inclusion and exclusion criteria were invited to participate in the study. Eighty-three patients gave consent to participate, and 78 completed the Maryland Foot Score Questionnaire; 5 patients did not complete questionnaire because they had 7 (6%) implants removed. There were 16 revision surgeries with HyProCure; 9 of the surgeries called for the repositioning of a partially displaced device, or a change in the size of the device altogether. Of the patients who retained the device, 52% reported complete alleviation of foot pain, 69% had no limitations in their foot functional abilities, and 80% reported complete satisfaction with the appearance of their feet. This case series is notable for its assessment of functional outcomes at medium-term follow-up in patients who did not have adjunct procedures.
Other case series have generally not excluded the use of other adjunctive treatments. For example, Vedantam et al (1998) reported on a series of 78 children (140 feet) with neuromuscular disease who underwent STA with an STA-peg. The stem of this implant is placed into the calcaneus with the collar abutting the inferior surface of the lateral aspect of the talus, thus limiting motion. All but five of the children had additional procedures to balance the foot. Satisfactory results were reported in 96.4% of patients, although the contribution of the STA-peg cannot be isolated. Nelson et al (2004) reported on 37 patients (67 feet) who received a Maxwell-Brancheau Arthroereisis (MBA) implant and had an average of 18.4 months of follow-up. While this study reported various improvements in anatomic measurements, there were no data on improvement in symptoms. In another series, Needleman (2006) reported significant improvements in pain and function in 78% of patients (23 patients, 28 feet) with use of a subtalar implant as a component of reconstructive foot and ankle surgery. However, because results were not compared with controls receiving reconstructive surgery without STA, the contribution of the implants to these outcomes is unclear. Also, Needleman (2006) reported an overall complication rate of 46%, with surgical removal of 39% of the implants due to sinus tarsi pain; and that postoperative sinus tarsi pain was unpredictable.

Cicchinelli et al (2008) reported on radiographic outcomes in a retrospective analysis of 28 feet in 20 pediatric patients treated with STA combined with gastrocnemius recession or with STA combined with gastrocnemius recession and medial column reconstruction. Lucaccini et al (2008) analyzed clinical and radiographic results of 14 patients (16 feet) with hallux valgus in abnormal pronation syndrome treated with distal osteotomy of the first metatarsal bone and STA performed in 1 stage. Scharer et al (2010) conducted a retrospective radiographic evaluation of 39 patients (68 feet) who had received the MBA implant to treat painful pediatric flatfoot deformities. Patients’ average age at the time of surgery was 12 years (range, 6-16 years). Additional procedures included 12 (18%) gastrocnemius recessions, 6 (9%) Achilles tendon lengthening and 4 (6%) Kidner procedures. At an average 24-month follow-up (range, 6-61 months), there had been 10 (15%) complications requiring reoperation, including implant migration, undercorrection, overcorrection, and persistent pain. The implants were exchanged for a larger or a smaller implant. None of these case series permitted comparison with nonsurgical interventions or with other surgical interventions.

An example of a case series with longer follow-up is the retrospective study by Brancheau et al (2012), which reported on a mean 36-month follow-up (range, 18-48 months) in 35 patients (60 feet) after use of the MBA implant with adjunct procedures. Patients’ mean age was 14.3 years (range, 5-46 years). Significant changes were observed in radiographic measures (talocalcaneal angle, calcaneocuboid angle, first to second intermetatarsal angle, calcaneal inclination angle, talar declination angle). Seventeen percent of patients reported that 9 (15%) implants were removed after the initial surgery. Of the 24 (68.6%) patients who answered a subjective questionnaire (in person or by telephone at a mean of 33 months postoperatively), 95.8% reported resolution of the chief presenting complaint, and 79.2% said they were 100% satisfied with their surgical
outcome. The contribution of the MBA implant to these results cannot be determined by this study design.

Section Summary: Flatfoot
The evidence evaluating the use of STA for treatment of flatfoot consists mainly of single-arm case series and a small nonrandomized controlled trial comparing STA with lateral column calcaneal lengthening. The small nonrandomized comparative trial (n=24 feet) is considered preliminary, and interpretation of the case series evidence is limited by the use of adjunctive procedures in addition to STA, creating difficulties in determining the extent to which each modality contributed to the outcomes. Another limitation of the published data is the lack of long-term outcomes, which is of particular importance because the procedure is often performed in growing children. Also, some studies have reported high rates of complications and implant removal.

Talotarsal Joint Dislocation
Bresnahan et al (2013) reported on a prospective study of talotarsal stabilization using HyProCure in 46 feet of 35 patients diagnosed with recurrent and/or partial talotarsal joint dislocation.9 No procedures besides insertion of the HyProCure device were performed to address the talotarsal joint dislocation. At 1 year postoperatively, scores on the Maryland Foot Score (/100) for 30 patients had improved from 69.53 preoperatively to 89.27 postoperatively. Foot pain decreased by 37.0%, foot functional activities improved by 14.4%, and foot appearance improved by 29.5%. Implants were removed from two feet with no unresolved complications.

Section Summary: Talotarsal Joint Dislocation
The current evidence on the use of STA for treatment of talotarsal joint dislocation is insufficient to draw conclusions about treatment efficacy with certitude.

Adverse Events
Complications are frequently reported in the literature. Scher et al (2007) reported on 2 cases of extensive implant reaction in 2 children 2 years after a STA-peg procedure.10 Due to the commonly seen complication of severe postoperative pain with failure to reconstitute the longitudinal arch on weight-bearing and a residual flatfoot deformity, the authors do not recommend STA in the treatment of painful flatfoot in children. In a radiographic study, Saxena and Nguyen (2007) evaluated a bioabsorbable STA and found poor outcomes in 3 of 6 patients who met the inclusion criteria and consented to additional imaging.11 Two patients requested implant removal; a third patient had persistent pain but refused explantation. Radiographic measurement (magnetic resonance imaging or computed tomography) found that these three patients had smaller tarsal canal widths than the diameter of the inserted interference screw. The authors noted that the implant length also had to be reduced before implantation.

Cook et al (2011) conducted a retrospective case-control study to identify factors that might contribute to failure (explantation) of titanium arthroereisis implants.12 All patients who required removal of a self-locking wedge-type STA
(n=22) were compared in a 1:2 ratio (n=44) with patients with nonexplanted arthroereisis who were treated during the same period. Subjects were matched for preoperative radiographic measurements, age, sex, presenting diagnosis, and length of follow-up. Multivariate logistic regression showed no significant effect of age, sex, implant size, shape, length of follow-up, implant position, surgeon experience, or concomitant procedures. Patients who required explantation had slightly greater odds of radiographic undercorrection (odds ratio, 1.175) or residual transverse plane-dominant deformities (odds ratio, 1.096). The percentage of explantations in this retrospective analysis was not described.

Summary of Evidence
For individuals who have flatfoot or talotarsal joint dislocation who receive STA, the evidence includes mainly single-arm case series and a small nonrandomized controlled trial comparing STA with lateral column calcaneal lengthening. The relevant outcomes are symptoms, functional outcomes, and quality of life. The small nonrandomized comparative trial (n=24 feet) is considered preliminary, and interpretation of the case series evidence is limited by the use of adjunctive procedures in addition to STA, creating difficulties in determining the extent to which each modality contributed to the outcomes. Another limitation of the published data is the lack of long-term outcomes, which is of particular importance because the procedure is often performed in growing children. Also, some studies have reported high rates of complications and implant removal. The evidence is insufficient to determine the effects of the technology on health outcomes.

SUPPLEMENTAL INFORMATION

CLINICAL INPUT FROM PHYSICIAN SPECIALTY SOCIETIES AND ACADEMIC MEDICAL CENTERS
While the various physician specialty societies and academic medical centers may collaborate with and make recommendations during this process, through the provision of appropriate reviewers, input received does not represent an endorsement or position statement by the physician specialty societies or academic medical centers, unless otherwise noted.

2012 Input
In response to requests, input was received through 2 physician specialty societies and 2 academic medical centers while this policy was under review in 2012. Input was mixed, with most reviewers considering this procedure to be investigational.

2009 Input
In response to requests, input was received through 1 physician specialty society (3 reviews) and 5 academic medical centers while this policy was under review in 2009. Input was mixed regarding the medical necessity of arthroereisis.

PRACTICE GUIDELINES AND POSITION STATEMENTS
National Institute for Health and Care Excellence
Guidance from the National Institute for Health and Care Excellence (2009) concluded that current evidence on the safety and efficacy of sinus tarsi implant insertion for mobile flatfoot was inadequate in quality and quantity.\(^{13}\).

American College of Foot and Ankle Surgeons
The ACFAS(2004,2005) published practice guidelines for the diagnosis and treatment of pediatric and adult flatfoot (neither is included in the ACFAS library of current clinical practice guidelines).\(^{14,15}\).

The ACFAS guidelines on adult flatfoot have stated:

“In the adult, arthroereisis is seldom implemented as an isolated procedure. Because of the long-term compensation and adaptation of the foot and adjunctive structures for flatfoot function, other ancillary procedures are usually used for appropriate stabilization. Long-term results of arthroereisis in the adult flexible flatfoot patient have not been established. Some surgeons advise against the subtalar arthroereisis procedure because of the risks associated with implantation of a foreign material, the potential need for further surgery to remove the implant, and the limited capacity of the implant to stabilize the medial column sag directly.”

The ACFAS guidelines on pediatric flatfoot have stated: “proponents of this procedure (arthroereisis) argue that it is a minimally invasive technique that does not distort the normal anatomy of the foot. Others have expressed concern about placing a permanent foreign body into a mobile segment of a child’s foot. The indication for this procedure remains controversial in the surgical community.”

U.S. Preventive Services Task Force Recommendations
Not applicable.

Medicare National Coverage
There is no national coverage determination. In the absence of a national coverage determination, coverage decisions are left to the discretion of local Medicare carriers.

Ongoing and Unpublished Clinical Trials
A search of ClinicalTrials.gov in March 2019 did not identify any ongoing or unpublished trials that would likely influence this review.

REFERENCES


**Billing Coding/Physician Documentation Information**

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**ICD10 Codes**

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There is no specific CPT code for this procedure. It is possible that physicians may be using any of the following codes incorrectly:

- 28899: Unlisted procedure, foot or toes
- 28725: Arthrodesis; subtalar.
  (Arthrodesis describes joint fusion)
- 28735: Arthrodesis, midtarsal or tarsometatarsal, multiple or transverse; with osteotomy (e.g., flatfoot correction)
28740: Arthrodesis, midtarsal or tarsometatarsal, single joint
29907: Arthroscopy, subtalar joint, surgical; with subtalar arthrodesis

Additional Policy Key Words
N/A

Policy Implementation/Update Information
5/1/08  New policy; considered investigational.
5/1/09  No policy statement changes.
5/1/10  No policy statement changes.
5/1/11  No policy statement changes.
5/1/12  No policy statement changes.
5/1/13  No policy statement changes.
5/1/14  Updated regulatory status, added cpt codes.
5/1/15  Updated coding notes. No policy statement changes.
5/1/16  No policy statement changes.
5/1/17  No policy statement changes.
5/1/18  No policy statement changes.
5/1/19  No policy statement changes.
5/1/20  No policy statement changes.

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